Message Text

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PAGE 01 MAPUTO 00432 081414Z ACTION AF-10

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FM AMEMBASSY MAPUTO

TO SECSTATE WASHDC IMMEDIATE 6886

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY LUSAKA

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LONDON

AMEMBASSY GABORONE

AMEMBASY PRETORIA

USMISSION USUN NEW YORK IMMEDIATE

AMCONSUL CAPE TOWN IMMEDIATE

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CAPE TOWN FOR EMBASSY

E.O.11652: GDS

TAGS: PDEV, RH, US, UK, MZ

SUBJECT: RHODESIA: GRAHAM/LOW MEETING WITH MOZAMBIQUEANS

REF: A) MAPUTO 0428 B) MAPUTO 413

1. SUMMARY: MEETING THIS MORNING WITH FOREIGN MINISTER CHISSANO AND SERGIO VIEIRA

PROVIDED GRAHAM AND LOW OPPORTUNITY TO BRING GPRM UP TO DATE

ON PLANS FOR MALTA II AND ALL PARTIES CONFERENCE AND TO COMMENT

IN GENERAL TERMS ON THREE CONCERNS VIEIRA EARLIER RAISED CONCERNING

THE MEETINGS (REFTEL B) MOZAMBICANS WERE DISAPPOINTED

GRAHAM AND LOW HAD NOT HAD PRELIMINARY TALKS WITH PATRIOTIC FRONT

ON SUBSTANTIVE ISSUES TO BE DISCUSSED AT MALTA II AS HAD BEEN

PROPOSED BY MACHEL. THEY ALSO

DISAPPOINTED BUT APPARENTLY RESIGED TO FACT THAT CHIRAU IS TO BE CONFIDENTIAL.

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INVITED TO THE ALL PARTIES CONFERENCE. CHISSANO WANTED A FEW DAYS TO THINK ABOUT INVATION FOR NIGERIA TO ATTEND MALT II AS OBSERVER, ABOUT WHICH HE HAS SOME RESERVATIONS. END SUMMARY.

2. FOREIGN MINISTER CHISSANO REQUESTED MEETING WITH GRAHAM AND LOW AT 0730 HOURS THIS MORNING. ALSO PRESENT WERE SERGIO VIEIRA,

FERNANDO HONWANA, MANUEL DOS SANTOS (SECRETARY GENERAL OF FOREIGN MINISTRY) AND SHARFUDINE KHAN. (HEAD OF AMERICAN AND EURIPEAN DIVISION).

- 3. GRAHAM BEGAN BY REVIEWING DEVELOPMENT SINCE THE SIGNING OF INTERNAL ACCORD IN SALISBURY STRESSING THAT IT WAS NYERERE WHO HAD PRPOSED TO US THAT WE CALL AN ALL PARTIES MEETING.
 GRAHAM OBSERVED THAT AAP PRINCIPLES ARE STILL VALID, BUT THAT WE CANNOT INSIST THAT DISCUSSIONS AT ALL PARTIES CONFERENCE BE CONFINED SOLELY TO THE AAP. HE NOTED THAT IN ALL PROBABILITY THE PATRIOTIC FRONT AS WELL AS THE SALISBURY GROUP HAVE VIEWS OF THEIR OWN WHICH THEY WILL WANT TO PUT FORTH AT THIS CONFERENCE
- 4. GRAHAM AND LOW THEN REVIEWED MODALITIES OF THE MALT II AND ALL PARTIES MEETING, NOTING NKOMO'S REQUEST THAT MALTA II BE MOVED UP TO APRIL 14 AND 15 AND THE DIFFICULTIES THIS CREATES FOR SECRETARY VANCE. GRAHAM ASKED IF MOZAMBIQANS HAD ANY PROBLEM WITH NIGERIA BEING INVITED TO MALTA II AS OBSERVER. CHISSANO SAID HE WOULD IKE TIME TO THINK ABOUT THIS SINCE, AMONG OTHER INVITATION TO NIGERIA RAISED POSSIBILITY THAT OTHER COUNTRIES MIGHT ALSO WISH BE PRESENR. GRAHAM ASKED MOZAMBICANS TO LET US KNOWN BY MONDAY IF THEY HAVE ANY OBJECTION.
- 5. FOLLOWING GRAHAM'S PRESENTATION, CHISSANO ASKED TWO QUESTIONS. FIRST HE WANTED TO KNOW IF WE ARE GOING TO THE ALL PARTIES CONFERENCE WITH "TWO FILES"

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(I.E. THE AAP AND THE INTERNAL SETTLEMENT) WITH INTENTION TO TRYING TO SPLIT DIFFERENCES. HE MADE CLEAR THAT GPRM DID NOT LIKE IDEA THAT INTERNAL SETTLEMENT MIGHT BE GIVEN ANY SERIOUS CONSIDERATION EVEN DISCUSSED AT THE ALL PARTIES CONFERENCE. GRAHAM EXPLANATION OF OUR PURPOSE IN BRINGING ALL THE PARTIES TOGETHER AND WHY WE COULD NOT INSIST THAT DISCUSSIONS BE CONFINED SOLELY TO AAP, DID NOT ENTIRELY SATISFY CHISSANO, BUT SINCE HE HAD TO RUSH OFF TO A MEETING WITH MACHEL HE MOVED ON TO HIS QUESTION, WHICH WAS TO ASK WHO WAS TO BE INVITED TO THE ALL PARTIES CONFERENCE. GRAHAM REPLIED THAT IT WOULD BE THE PFPLUS ALL MEMBERS OF THE SALISBURY GOVERNMENT, INCLUDING CHIRAU AND NOTED THAT NKOMO HAD AGREED TO CHIRAU'S INCLUSION. THIS CASUED EYEBROWS TO RAISE ON THE

6. AFTER CHISSANO'S DEPARTURE VIEIRA TOOK OVER THE QUESTIONING HE SEEMED TO BE INTERESTED PRIMARILY IN GETTING ANSWERS TO THE THREE CONCERNS HE HAD RAISED WITH AMBASSADOR LEWEN AND ME ON APRIL 3 (REFTEL B). GRAHAM'S COMMENTS WERE BRIEF AND AS FOLLOWS:

A. WHETHER UK/US WOULD ADHERE TO AGREEMENTS REACHED AT MALTA II IN THE ALL PARTIES CONFEENCE. GRAHAM SAID UK HAD EVERY INTENTION

TO NEGOTIATE IN GOOD FAITH AT MALTA II AND WOULD OF COURSE ADHERE TO WHAT WAS AGREED TO THERE. BUT UK WOULD NOT AGREE TO ANYTHING ON WHICH IT COULD NOT SUBSEQUENTLY DELIVER.

B. WHETHER UK/US MIGHT BACK AWAY FROM ESSENTIALS OF THE AAP AT ALL PARTIES CONFERENCE. GRAHAM AND LOW REITERATED UK AND US COMMITMENT TO THE FUNDAMENTAL PRINCIPLES OF THE AAP AND THE INTENT OF UK AND US GOVERNMENTS TO TRY SEEK AGREEMENT ON THESE PRINCIPLES.

C. WHO WOULD PARTICIPATE IN THEALL PARTIES CONFERENCE, GRAHAM REPEATED WHAT HE AHD ALREADY SAID, THAT IT WAS INTENT OF UK TO INVITE PF AND ALL THE REPRESENTATIVES IN THE SALISBURY GOVERNEMNT INCLUDING CHIRAU. LOW NOTED THAT NKOMO HAD OBJECTED TO INVITATIONS BEING ESTENDED TO THE APRTIES OF THE SALISBURY AGREEMENT" AND PREFERRED THAT THE INTERNAL NATIONALISTS BE INVITED CONFIDENTIAL.

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INSTEAD AS LEADERS OF PARTIES. ONE OF WHICH WOULD BE ZUPO. LOW NOTED TOO THAT THERE WERE DIFFICULTIES IN ALL FORMULATIONS AND THAT WAS AN ADVANTAGE TO KEEPING INVITATION INFORMAL.

7. VIEIRA DID NOT PRESS GRAHAM OR LOW FOR FURTHER EXPLANTION CONCERNING

HIS THREE CONCERNS. HE SEEMED BE CONTENT THAT HE NOW HAD RESPONSE TO THE THREE QUESTIONS EVEN THOUGH OUT ANSWERS MAY NOT HAVE BEEN WHAT HE HAD HOPED TO HEAR.

8. FINALLY VIEIRA WANTED TO KNOW IF GRAHAM AND LOW PLANNED TO BE MEETING AGAIN WITH NKOMO OR THE PF TO TRY NARROW DIFFERENCES ON THOSE SUBSTANTIVE ISSUES WHICH WOULD BE DISCUSSED AT MALTA II. VIEIRA NOTED THAT MACHEL HAD THOUGH IT WOULD BE USEFUL TO DO SO IN ORDER IMPROVE CHANCES OF SUCESSFUL OUTCOME AT MALTA II. ANSWER WAS NO, IN PART BECAUSE TIME WAS SHORT AND NKOMO SEEMED TO WANT TO DEFER SUBSTANTIVE TALKS UNTIL HE MEET S WITH OWEN AND VANCE. (GRAHAM'S INSTRUCTION FROM OWEN SPECIFIED THAT HE SHOULD AVOID GETTING INTO SUBSTANCE).

9. COMMENT. MEETING SERVED USEFUL PURPOSE OF BRING MOZAMBIQUE
UP TO DATE ON ARRANGEMENTS FOR MALTA II AND ALL PARTIES CONFERENCE
AND OF SATISFYING VIEIRA ON
HIS REQUEST FOR SOME COMMENT FROM US ON HIS THREE CONCERNS. CHISSANO
AND VIEIRA SEEMED BE SURPRISED THAT NKOMO HAD ACQUIESCED IN
CHIRAU'S ATTENDANCE. BUT MOZAMBICANS APPEAR WILLING TO LIVE
WITH THE PF DECISION. MOZAMBICANS WERE ALSO DISAPPOINTED THAT
GRAHAM AND LOW WOULD NOT BE DISCUSSING SUBSTANCE ISSUES WITH
MUGABE AND NKOMO PRIOR TO THE MALTA II AS MACHEL HAD PROPOSED,
WHICH MOZAMBICANS HAD ASSUMED WAS ON OF PRICNIPAL REASONS WHY GRAHAM
AND LOW WANTED TO MEET WITH THE PF. THIS PROBABLY EXPLAINS WHY
THE MOZAMBICANS WERE SO SURPRISED TO LEARN THAT GRAHAM AND LOW
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WERE COMING TO MAPUTO EVEN THOUGH MUGABE WAS NOT HERE TO MEET WITH THEM. DE PREE

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Message Attributes

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